SFGS 2020 Methods

Sample Construction, Weighting, and Agency List

Methodology

Sampling frame

The sample frame is drawn from Leadership Directories' Federal Government database.¹ This database contains contact information for department and agency heads in the executive branch, including up to 15 levels of management hierarchy within departments and agencies. The contact information includes names, titles, mailing addresses, telephone numbers, and email addresses. The database also identifies individuals in the following types of positions: Presidential Appointments with Senate Confirmation, Presidential Appointments without Senate Confirmation, Schedule C Appointments, Non-Career Senior Executive Service positions, Career Senior Executive Service positions, and Senior Foreign Service positions.

Sampling procedure

Census sample

The sample is a census of Presidential Appointees with Senate Confirmation, Presidential Appointees without Senate Confirmation, Schedule C Appointees, members of the Senior Executive Service (both career and non-career), and members of the Senior Foreign Service.

Senior federal employees who do not hold a position listed above were identified by title. Specifically, the sample includes a census of employees whose titles are variants of Administrator, Commissioner, Secretary (e.g., Under Secretary, Deputy Secretary, Assistant Secretary), Chief or General Counsel, Chief of Staff, Chief Officers (e.g. Chief Executive Officer, Chief Financial Officer), Controller, President,² Director (e.g., Deputy Director).

The agencies included in the sample comprise the 15 executive departments, 7 agencies in the Executive Office of the President, and 68 independent agencies. Table 1 lists the agencies.

Sample addition to produce reliable agency-level inferences

We also identified prominent subagencies in the executive departments about which we wanted to make agency-level inferences. These subagencies are listed in Table $2.^3$

Heterogeneity in title usage across agencies makes it difficult to identify a set of titles that reliably identifies senior employees at every agency. Moreover, variants of Chief, Manager, and Supervisor are common among senior employees in subagencies, meaning that the titles used to construct the census sample may not produce a large enough sample to yield a sufficient number of responses to make reliable subagency-level inferences. Therefore, for EOP agencies, subagencies, and independent agencies that had at least 100 employees in the sample frame (i.e., enough potential respondents to yield a reliable agency-level estimate give our expected response rate), we executed the following sampling procedure:

¹A list of employees in the agencies included in the sample (see Table 1 in the Appendix) was downloaded on March 25, 2020 with one exception- the list for the United States Agency for International Development was downloaded on March 28, 2020 due to an oversight in the initial download.

²Because we restrict the sample certain agencies as described in this document, searches derived from the root word "President" would not return the President of the United States for the Vice President of the United States.

³An employee did not have to work in a subagency to be included in the census above.

- 1. For each agency with at least 100 people in the sample frame and the titles Administrator, Director, Chief, Manager, and Supervisor (in that order),
 - a. Calculate the number of additional respondents needed to reach a sample size of 100 for the agency
 - b. Select people in the sample frame not already selected by the census procedures
 - c. From step b, identify all individual whose title includes "Administrator"
 - d. If adding all individuals from step c would cause the sample size to exceed 100, take a simple random sample from the set of individuals such that the sample size for that agency will be 100 and proceed to the next agency
 - e. Otherwise, add all individuals from step c to the sample and repeat step c for the next title
 - f. If all titles have been searched and the sample size remains below 100, proceed to the next agency

In total, this procedure yielded a sample of 23,824 individuals of whom 2,984 were not part of the census sample. Names and addresses were submitted to a vendor for mail service processing. There were 22,819 records (out of 23,824) that had a mailing address or building location in the directory. About 96% of these addresses were found to be valid delivery points in the USPS delivery sequence file. Through additional editing and research, nearly all of the remaining 4% were validated. The file was also inspected for duplicate names and email addresses. Because the survey is administered online, we then eliminated individuals with no email address resulting in a final sample of 17,792 individuals.

Detailed information about the title searches used to construct the census sample is included in the appendix.

Weighting procedure and weighted margin of error

The results reported are weighted to reduce non-response and noncoverage bias. We created post-stratification weights using iterative proportional fitting, more commonly called raking. The sample drawn from the Federal Government database was used to create population marginals because the sample is primarily a census sample, meaning the sample is our best estimate of the population.⁵

The characteristics used for weighting are:

- 1. Whether a respondent worked in the DC area (defined as the District of Columbia, Maryland, and Virginia).
- 2. Position type defined as political appointees (i.e, Presidential Appointments with Senate Confirmation, Presidential Appointments without Senate Confirmation, Schedule C Appointments, Non-Career Senior Executive Service positions), career member of the Senior Executive Service, member of the Senior Foreign Service, and career civil servant.
- 3. Workplace location in the executive branch defined as the Executive Office of the President, each executive department (separately), and independent agencies (as a whole).

The composite design effect for a sample of size n with each case having weight w_i is:

$$deff = \frac{n \sum_{i=1}^{n} w_i^2}{(\sum_{i=1}^{n} w_i)^2}$$

We set $\hat{p} = 0.5$ and calculated the weighted margin of error as:

$$\pm \left(\sqrt{deff} \times 1.96\sqrt{\frac{\hat{p}(1-\hat{p})}{n}}\right)$$

⁴We executed the process for titles that begin with "Chief" first, then searching for titles that contain "Chief" if the conditions for stopping the procedure were not met.

⁵The final survey weights will be adjusted to account for the oversampling of certain agencies in our effort to produce reliable agency-level inferences.

Appendix

Details of the sampling procedure

The table below gives the titles we used to construct the census sample.⁶ The first column lists the character string, if any, that must begin the title. The second column lists the character string, if any, that the title must contain. Horizontal lines delineate individual queries.

Begins with	Includes
Administrator	
Deputy	Administrator
Associate	Administrator
Assistant	Administrator
Principal Deputy	Administrator
Principal Associate	Administrator
Principal Assistant	Administrator
Under	Secretary ⁷
Associate	Secretary
Assistant	Secretary
Deputy	Secretary
Chief	Counsel
General	Counsel
Deputy Chief	Counsel
Deputy General	Counsel
Chief	Officer
	President _□ ⁸
	Controller
	Commissioner ⁹
	Managing Executive
	Executive Director
	Senior Director
Director ¹⁰	
Deputy Director	
Principal Deputy Director	

Agency lists

Table 2: Agency List

Executive Office of the President	
Council of Economic Advisers	
Council on Environmental Quality	
National Security Staff	
Office of Management and Budget	
Office of National Drug Control Policy	
Office of Science and Technology Policy	

⁶Before beginning the search, we removed titles containing "to the" to prevent capturing assistants to senior employees (e.g., Assistant to the Under Secretary) and we removed titles containing "Administrative Assistant" also to prevent capturing assistants to senior employees.

⁷We removed titles containing "Executive Secretary" from these results because that position is a senior clerical position. We also removed titles containing "Press" from these results to target managerial and policymaking positions.

⁸As noted above, this search would not return the President of the United States or the Vice President of the United States because they do not work in an agency that we targeted.

 $^{^9\}mathrm{We}$ removed Commissioners who serve on advisory commissions from these results.

 $^{^{10}\}mathrm{We}$ excluded members of boards of directors from these search results.

Office of the United States Trade Representative

Executive Departments

United States Department of Agriculture

United States Department of Commerce

United States Department of Defense

United States Department of Education

United States Department of Energy

United States Department of Health and Human Services

United States Department of Homeland Security

United States Department of Housing and Urban Development

United States Department of the Interior

United States Department of Justice

United States Department of Labor

United States Department of State

United States Department of Transportation

United States Department of the Treasury

United States Department of Veterans Affairs

Independent Agencies

Administrative Conference of the United States

Board of Governors of the Federal Reserve System

Central Intelligence Agency

Chemical Safety and Hazard Investigation Board

Commodity Futures Trading Commission

Consumer Financial Protection Bureau

Consumer Product Safety Commission

Corporation for National and Community Service

Corporation for Public Broadcasting

Defense Nuclear Facilities Safety Board

Environmental Protection Agency

Equal Employment Opportunity Commission

Export-Import Bank of the U.S.

Farm Credit Administration

Federal Agricultural Mortgage Corporation

Federal Communications Commission

Federal Deposit Insurance Corporation

Federal Election Commission

Federal Energy Regulatory Commission

Federal Housing Finance Agency

Federal Labor Relations Authority

Federal Maritime Commission

Federal Mediation and Conciliation Service

Federal Mine Safety and Health Review Commission

Federal Retirement Thrift Investment Board

Federal Trade Commission

General Services Administration

Institute of Museum and Library Services

Inter-American Foundation

Legal Services Corporation

Merit Systems Protection Board

Millennium Challenge Corporation

National Aeronautics and Space Administration

National Archives and Records Administration

National Council on Disability

National Credit Union Administration

National Endowment for the Arts

National Endowment for the Humanities

National Foundation on the Arts and the Humanities

National Labor Relations Board

National Mediation Board

National Railroad Passenger Corporation (AMTRAK)

National Science Foundation

National Transportation Safety Board

Nuclear Regulatory Commission

Occupational Safety and Health Review Commission

Office of Government Ethics

Office of Personnel Management

Office of Special Counsel

Office of the Director of National Intelligence

Peace Corps

Postal Regulatory Commission

Railroad Retirement Board

Securities and Exchange Commission

Selective Service System

Small Business Administration

Social Security Administration

Tennessee Valley Authority

United States African Development Foundation

United States Agency for Global Media

United States Agency for International Development

United States Election Assistance Commission

United States International Development Finance Corporation

United States International Trade Commission

United States Postal Service

United States Trade and Development Agency

Table 3: Subagency List

Department of Agriculture

Office of the Secretary of Agriculture

Agricultural Marketing Service

Agricultural Research Service

Animal and Plant Health Inspection Service

Economic Research Service

Farm Service Agency

Food and Nutrition Service

Food Safety and Inspection Service

Foreign Agricultural Service

Forest Service

National Agricultural Statistics Service

National Institute of Food and Agriculture

Natural Resources Conservation Service

Risk Management Agency

Rural Development

Department of Commerce

Office of the Secretary of Commerce

Bureau of Economic Analysis

Bureau of Industry and Security

Economic Development Administration

International Trade Administration

Minority Business Development Agency

National Institute of Standards and Technology

National Oceanic and Atmospheric Administration

National Technical Information Service

National Telecommunications and Information Administration

U.S. Census Bureau

U.S. Patent and Trademark Office

Department of Defense

Office of the Secretary of Defense

Air Force

Army

Defense Advanced Research Projects Agency

Defense Commissary Agency

Defense Contract Audit Agency

Defense Contract Management Agency

Defense Counterintelligence and Security Agency

Defense Finance and Accounting Service

Defense Health Agency

Defense Information Systems Agency

Defense Logistics Agency

Defense Technical Information Center

Defense Threat Reduction Agency

Joint Chiefs of Staff

Missile Defense Agency

National Guard Bureau

Navy

Department of Education

Office of the Secretary of Education

Institute of Education Sciences

Office for Civil Rights

Office of Elementary and Secondary Education

Office of Federal Student Aid

Office of Postsecondary Education

Office of Special Education and Rehabilitative Services

Department of Energy

Office of the Secretary of Energy

Advanced Research Projects Agency-Energy

Energy Information Administration

National Nuclear Security Administration

Office of Electricity

Office of Energy Efficiency and Renewable Energy

Office of Environmental Management

Office of Fossil Energy

Office of Nuclear Energy

Office of Science

Department of Health and Human Services

Office of the Secretary of Health and Human Services

Administration for Children and Families

Administration for Community Living

Agency for Healthcare Research and Quality

Agency for Toxic Substances and Disease Registry

Centers for Disease Control and Prevention

Centers for Medicare and Medicaid Services

Food and Drug Administration

Health Resources and Services Administration

Indian Health Service

National Institutes of Health

Substance Abuse and Mental Health Services Administration

Department of Homeland Security

Office of the Secretary of Homeland Security

Coast Guard

Cybersecurity and Infrastructure Security Agency

United States Citizenship and Immigration Services

Federal Emergency Management Agency

United States Customs and Border Protection

United States Immigration and Customs Enforcement

Secret Service

Transportation Security Administration

Department of Housing and Urban Development

Office of the Secretary of Housing and Urban Development

Federal Housing Administration/Office of Housing

Government National Mortgage Association

Office of Public and Indian Housing

Department of the Interior

Office of the Secretary of the Interior

Bureau of Indian Affairs

Bureau of Land Management

Bureau of Ocean Energy Management

Bureau of Reclamation

Bureau of Safety and Environmental Enforcement

National Indian Gaming Commission

National Park Service

Office of Surface Mining Reclamation and Enforcement

U.S. Fish and Wildlife Service

U.S. Geological Survey

Department of Justice

Office of the Attorney General

Bureau of Alcohol, Tobacco, Firearms and Explosives

Bureau of Prisons

Community Relations Service

Drug Enforcement Administration

Executive Office for Immigration Review

Executive Office for United States Attorneys

Federal Bureau of Investigation

Office of Justice Programs

Office of Legal Counsel

Office of the United States Attorney

U.S. Marshals Service

Department of Labor

Office of the Secretary of Labor

Bureau of International Labor Affairs

Bureau of Labor Statistics

Employee Benefits Security Administration

Employment and Training Administration

Mine Safety and Health Administration

Occupational Safety and Health Administration

Office of Federal Contract Compliance Programs

Office of Labor-Management Standards

Office of Workers' Compensation Programs

Veterans' Employment and Training Service

Wage and Hour Division

Women's Bureau

Department of State

Office of the Secretary of State

Bureau of Consular Affairs

Bureau of Diplomatic Security

Bureau of International Narcotics and Law Enforcement Affairs

Offices and Bureaus within Arms Control and International Security Affairs

Offices and Bureaus within Civilian Security, Democracy, and Human Rights

Offices and Bureaus within Economic Growth, Energy, and the Environment

Offices and Bureaus within Management

Offices and Bureaus within Political Affairs

Offices and Bureaus within Public Diplomacy and Public Affairs

Department of Transportation

Office of the Secretary of Transportation

Federal Aviation Administration

Federal Highway Administration

Federal Motor Carrier Safety Administration

Federal Railroad Administration

Federal Transit Administration

Maritime Administration

National Highway Traffic Safety Administration

Office of the Assistant Secretary for Research and Technology

Pipeline and Hazardous Materials Safety Administration

Surface Transportation Board

Department of the Treasury

Office of the Secretary of the Treasury

Alcohol and Tobacco Tax and Trade Bureau

Bureau of Engraving and Printing

Bureau of the Fiscal Service

Financial Crimes Enforcement Network

Internal Revenue Service

Office of the Comptroller of the Currency

U.S. Mint

Department of Veterans Affairs

Office of the Secretary of Veterans Affairs

National Cemetery Administration

Veterans Benefits Administration

Veterans Health Administration